

## **DRAFT** **WORKPLAN ON LAND REFORM AWARENESS**

**Project Area: Bisoke, Kaguhu and Nyonirima cells  
of Kinigi sector, Musanze District, Northern Province**

**EEEGL CARE RWANDA NRM TEAM**



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# I INTRODUCTION

This Work Plan presents detailed activities programmed under EEEGL Participatory Natural Resource Management component in raising awareness on land rights and dispute/conflict resolution skills in Bisoke, Kaguhu and Nyonirima cells of Kinigi sector / Musanze District, the EEEGL Project operational area. These activities are preparatory to the land registration to be undertaken by the National Land Centre in accordance with the ongoing Land regularisation Programme of Government of Rwanda.

The document presents:

- ⇒ A summary of the background and overalls cope of engagement of CARE International through the EEEGL project in land regularisation activities.
- ⇒ The detailed programme of works for preparatory activities to land registration ins elected cells, with a view to increase people's awareness of their rights under the law and of institutional and operational guidelines put in place by GoR to deliver the land regularisation programme.

The activity is undertaken in partnership with the National Land Centre, the District on Musanze and local authorities and REDO, to test a scalable model of public awareness and dialogue.

## 2 BACKGROUND

### 2.1 Engagement of CARE INTERNATIONAL/EEEGL in land issues.

The overall goal of the EEEGL Project is: "Increased livelihood opportunities based on sustainable use of natural resources, and improved governance of these resources, have made a substantial contribution to poverty reduction and environmental conservation in the Virunga landscape of the trans-boundary region, in particular benefiting the more marginalized and vulnerable groups in the population of this region". EEEGL's scope of work comprises supporting enterprise development, microfinance, participatory natural resources management and the participation of civil society in natural resource governance and local development. EEEGL's target area in Rwanda comprises the Sectors of Musanze, Burera, Nyabihu and Rubavu Districts that share borders with the Volcanoes National Park (PNV)

The areas immediately adjacent to PNV have the highest population density in the country, ranging between 500-1000 persons per square kilometre. Most people are semi-subsistence farmers. A significant proportion is landless. Livelihood and agriculture production viability are severely constrained by demographic factors and resulting land pressure. The area has a history of internal displacement after the war and of major changes in land use and tenure.

The EEEGL project has undertaken the following steps relevant to the task:

- 1) A detailed livelihood analysis study was undertaken in 2009 to assess the living conditions of people living near Par des Volcans. This study's findings (EEEGL, 2010) highlights that:
  - a) land scarcity is one of the major determinants of poverty in the area and is strongly perceived as such by local people, whose majority share a major concern for their own future prospect in terms of capacity to meet household needs in the future.
  - b) Livelihood and wealth distribution range widely across the population with a very skewed distribution of income.
  - c) A significant proportion of people have little or no land.
  - d) Given the demographic and economic realities, land use intensification through agriculture, coupled with sustainable soil and water management, is one of the key strategy available to uplift local people from poverty and mitigate conflicts with the National Park
- 2) In view of the ongoing land regularisation programme, EEEGL partnered with Imbaraga Federation to deliver a first set of awareness activities on land rights. This programme (Imbaraga, 2009) targeted farmers in the region. This activity had the following objectives:
  - a) To sensitize and mobilize the land committees and the presidents of farmers groups of the region in the principles of use and management of land in Rwanda.
  - b) To establish mechanisms which facilitate the networking and sharing of information concerning land tenure and management within people in the volcanic region.
  - c) To build the capacity of land committees and the presidents of farmers groups' to understand the land policy and the 2005 Organic Land Law
- 3) A stakeholder workshop at District level was organised in March 2010. The outcome (CARE, 2010) included recommendations by stakeholders to further support land regularisation processes to secure people's right over land; and further public awareness and capacity building to enable the population to grasp the legal framework which may impact customary practices and offers procedures to handle land access conflicts and disputes.
- 4) The EEEGL team held further consultations with stakeholders and reviewed experiences in the country to strengthen access to land rights within the national framework. This review in particular considered:
  - a) The modules developed and lessons learnt by the USAID funded project on land dispute management<sup>1</sup>.
  - b) Training modules and materials produced by Imbaraga Federation, RISD and other actors in the country on relevant topics of land tenure

<sup>1</sup> USAID Rwanda. Land Dispute Management in Rwanda, Final report. June 2008.

The Government of Rwanda, through the National Land Centre (NLC), undertakes to register all land in the country through the Land Regularisation Programme<sup>2</sup>.

EEEGL has partnered with NLC to achieve the following objectives:

- 1) The National Land Centre shall be expected to champion the implementation of land registration for three cells selected across the sectors adjoining Parc des Volcans, in the Districts of Musanze, Ngiabivu, Burera and Rubavu, by supervising and coordinating the whole land registration process and issuing legal land documents.
- 2) The National Land Centre and CARE shall contribute to capacity building requirements for District Land Office's Professionals, District Land Commission members, Sector and cell land committee members in the project area for sustainable land administration interventions.
- 3) **CARE International shall support the land registration exercise in the target areas by:**
  - a) **facilitating activities for public awareness raising on the land registration process;**
  - b) **capacity building for land dispute resolution;**
  - c) **monitoring and evaluation of household conditions and impacts of the land registration process on their economic security.**

The programme presented in this document is in partial fulfilment of CARE's role as captured under #3 above.

EEEGL has further partnered with REDO, a local NGO whose objectives are to promote sustainable poverty alleviation and represent the Historically Marginalized Groups through the use of sound governance of natural resources and empowerment to the direct beneficiaries in the Northern and Southern Provinces of Rwanda. The partnership is meant to deliver some of the tasks foreseen in this workplan.

## 2.2 Scope of work

The EEEGL project recognises that should not land tenure security be promoted within the current framework and through socially-inclusive land rights formalization for target groups in EEEGL operational area, sustainable pro-poor economic development, sound resource use and stability will not be ensured.

To implement the terms of the agreement reached with NLC, two meetings were held (July 21, 2010 & August 6, 2010) to first select the three cells and its target groups for the land regularization intervention, and second to confirm the approach and schedule of activities. Three cells were selected upon these criteria (See minutes for CARE-NLC meetings):

- ⇒ Cells in CARE/EEEGL Project area around the Volcanoes National Park (VNP) and comprising a significant proportion of vulnerable groups, Historically Marginalized communities, dense population, short residence and SOPYRWA land "paysanats" background; AND
- ⇒ To focus on one sector encompassing these three cells which are systematically in sequence; this will ensure cost-effectiveness in testing a pilot mode of intervention across three land units.

The selected cells are **Bisoke, Kaguhu and Nyonirima cells of Kinigi Sector, Musanze District, Northern Province.**

## 3 OBJECTIVES

The objectives of the present stage of the EEEGL land reform related work include

1. to assist and enhance capacity of local institutions in the target area involved in land awareness and land dispute /conflict management in impartial and resourceful approach; and
2. Raise public land awareness campaign about the law governing land rights and dispute/conflict resolution mechanisms

<sup>2</sup> NLC. Operational manual for the systematic regularization of land tenure in Rwanda. Draft. April 2009.

These activities will be completed in Bisoke, Kaguhu and Nyonirima cells of Kinigi sector, Musanze district.

The Activity leading to the Land registration of parcels in these cells will apply the following inclusive technical approach:

- ⇒ Support the National Land Centre to raise awareness on land rights and dispute/conflict management
- ⇒ Implement field activities through a local Rwandan NGO, the Rural Environment and Development Organization (REDO)
- ⇒ Ensure full, fair participation and provision of information and equal access to all land laws and land dispute resolution processes in the land tenure regularization interventions for vulnerable people, and Historically Marginalized groups

This will be achieved through a set of activities encompassing:

- 1) Capacity building for local institutions on land rights & land dispute management:
  - a) Introductory Meeting at District and Sector Level
  - b) Cell level Meetings
- 2) Public land awareness raising sensitization:
  - a) Village Level Meetings
  - b) Documentary Film Display
  - c) Participatory Focused Group Dialogues
  - d) Dissemination of Messages on Land Registration Activities

The following section highlights the approach and targets for each activity.

Training approaches and materials are developed by building on prior work of other actors (see above) to ensure consistency and coherence; and by developing update curricula relevant to the context

The duration of the Land Awareness Raising and Land Management Activity will be of 2 months and precede the delivery of the land regularisation protocol by NLC.

## 4 WORKPLAN

### 4.1 Activity I *Capacity Building for Local Institutions on Land Rights & Land Dispute Management*

#### 4.1.1 Introductory Meeting at District and Sector Level

A local facilitator of a Rwandan citizenship will facilitate REDO staff, Musanze Land Officials including the Land commissioners and Land Officer in conjunction with the Police and Army Representatives at the district level including the sector officials on dispute/conflict resolution skills and on Organic Land Law, Succession Law including the land rights of disadvantaged groups, Presidential and Ministerial Orders stating the establishment, functioning and technical roles of “abunzi” and of “land committees”. From the introductory meeting, the facilitator shall also inform the participants on the upcoming land registration activities in Bisoke, Kaguhu and Nyonirima cells of Kinigi sector.

The training facilitator in consultation with EEEGL will prepare and present the two day/three day district to cell level introductory curriculum, which will then assist the attendees/participants to absorb and fully understand the dynamics of the content materials displayed, thus refreshing these ones to provide assistance to the local communities on land dispute resolution. This intervention will ensure the delivery of educational reference materials relevant to the subject matter.

The training will start from 8:00AM to 5:00PM.

EEEGL will sub-contract the facilitator and shall support the meeting and its inclusive logistics.

Meeting Participants:

Facilitator (1); REDO staff (3); Musanze District Land Officer (1); District Land Commissioners (5); Police and the Army representatives (2); SOPYRWA Legal Affair expert (1); RDB (T&C) VNP Conservation Warden (1); Kinigi sector Secretary Executive and Agriculture Officer (2); Sector Etat Civil (1); Church representatives (5); School delegates (3); National Women’s Council sector Representative (1); National Youth Council sector representative (1); and the Police and the Army sector representatives (2); NLC representative (1); and EEEGL Natural Resource Management Staff & Project Manager (3)

#### 4.1.2 Cell level Meetings

The facilitator shall again facilitate meetings on land issues, this time at the cell level. The meetings will take place in each targeted cell and will ensure cell level actors involved in land dispute management to fully grasp on the Organic land law, Succession law including land rights of disadvantaged groups along with dispute resolution mechanisms to be practiced at the grassroots level. This will be of a three day meeting for each cell. The level of effort for this training will be of 6 days total for Bisoke, Kaguhu and Nyonirima cells.

The meetings shall begin from 8:00AM to 1:00PM

EEEGL again shall support REDO in logistics and shall oversee of the whole process and provide technical assistance shall it be needed.

**NB:** The participants will once again be informed on upcoming land registration activities in Bisoke, Kaguhu and Nyonirima cells of Kinigi sector.

Meeting Participants (1 cell):

*Facilitator (1); Cell Secretary Executive (1); Agriculture Officer (1); Land committees (2); Abunzi (8); Opinion Leader (1); representatives of VSLA groups (2); Village representatives (8); NLC representative (1); REDO staff (2); EEEGL Natural Resource Management staff (2)*

## **4.2 Activity 2 Public Land Awareness Raising Sensitization**

Public Land Awareness raising activity is a significant part of the Land awareness raising as it ensures that communities living in the target area have access and are in tune with precise information regarding the land law, land policy, and numerous complementing channels to seek for dispute resolution. The strategy of the activity shall include a holistic communications approach, which will guarantee the complete absorption of laws governing land rights and land dispute management from communities living in Kinigi sector where Land registration activities will focus.

EEEGL will support REDO in terms of logistics and technical assistance.

### **4.2.1 Village Level Meetings**

REDO will sensitize the target group this time at the village or “**umudugudu**” level on land dispute resolution, land rights including the Inheritance law and disadvantaged/marginalized rights and shall inform the target groups on upcoming Land registration activities in their communities. At the end of each sensitization meeting, REDO shall facilitate and record the Question & Answer session in order to answer or pass on to the concerned institutions inquiries related to land issues which might arise from the session. In this meeting, NLC will support REDO in answering these potential questions.

The village level meetings will last six days since it will assemble target communities in 4 “**zones**” for each cell (depending on # of imidugudu). These so-called “zones” will group 2 villages at once of approximately 376 locals for the public land awareness raising sensitization. These campaigns will last 2 days maximum for each cell, thus totaling 6 days.

Village Meeting Participants:

***All of the target village communities; REDO staff (2); NLC staff (1)***

### **4.2.2 Documentary Film Display**

REDO will run the documentary film on land registration activities in consultation with NLC to the target communities. EEEGL shall provide the movable cinema equipment and the accompanying logistics. With assistance of local leaders, the movie shall be displayed once the village communities begin at village level. At the end of each show, communities will ask questions, which will be answered by REDO and NLC staff.

Documentary Film Display Participants:

***All of the target village communities; REDO staff (2); NLC staff (1)***

### **4.2.3 Participatory Focused Group Dialogues**

At the end of the public land awareness sensitization campaign, the so-called “Focused Group Dialogues” shall occur to discuss and pinpoint different issues/questions (which did not arise from the village meetings) regarding land rights and land dispute management. This activity will mainly focus on representatives of landless, women, vulnerable and marginalized groups in the target area. REDO will facilitate these dialogues and will record each issue arisen in between.

The focused group dialogue curriculum and criterion shall be more elaborated in the days to come.

The dialogues shall run for a period of 3 days; 1 day for each cell. The number of participants will not exceed 15 locals per focused meeting/cell. These meetings will be held in relaxing friendly milieu far away from the government institutions so as not to intimidate locals to utter their feelings on issues related to land.

Focused Participatory Meetings Participants (1 cell):

***Cell Agriculture Officer (1); Widows (3); Historically Marginalized People (3); Orphans (3); Women and men involved in polygamous illegal marriages (2); Abunzi representative (1); Land Committee representative (1); Woman with a husband in prison (1); REDO (2); EEEGL staff (2)***

#### **4.2.4 Dissemination of Messages on Land Registration Activities**

In consultation with the National Land Centre, EEEGL shall disseminate messages on the upcoming Land registration activities in Bisoke, Kaguhu and Nyonirima cells on Radio Musanze for the duration of 20 days in a row during the land awareness raising period. The airing of the messages will only last 1 min and preferably will occur right before the National Head News at 7:00PM. The National Land Centre shall avail already developed messages on awareness to prevent duplication from any side.

Another aim to this activity is to air a 30 min Program on land-related issues with an invitation of NLC, EEEGL and REDO staff in the studio to facilitate the live Program to be broadcasted on Radio Musanze with possible call-ins from the locals during the Question & Answer Session. The program will principally focus on informing Musanze district locals about the Land Tenure Regularization significance and will as well answer questions related to land issues which might arise from the Radio listeners. Here the call- in lines will need to be free (negotiations with Radio Musanze).

To conclude this activity, the Radio Musanze will be invited to attend the launch of the introductory meetings from administrative level units or/and the commencement of the land registration activities in Kinigi sector.

Key Actors in the Dissemination of Messages on Land Registration Activities:

***Radio Musanze Program lead staff (1); NLC staff (2); REDO staff (3) & EEEGL Staff (3)***

#### **4.3 Activity 3 Monitoring**

From the beginning of the activities on Land awareness raising and Land Dispute management, CARE EEEGL shall monitor progress, impacts and results to assess the performance of the undertaking.

From this, EEEGL is responsible in developing an internal performance monitoring plan indicators to be utilized during the monitoring process.

#### **4.4 Activity 4 Restitution**

Restitution is held at the District to provide a report to the local authorities on the work completed on the Land awareness raising activity. REDO Coordination will facilitate the meeting.

Meeting Participants:

REDO staff (3); Musanze District Land Officer (1); District Land Commissioners (5); Police and the Army representatives (2); SOPYRWA Legal Affair expert (1); RDB (T&C) VNP Conservation Warden (1); Kinigi sector Secretary Executive and Agriculture Officer (2); Sector Etat Civil (1); Cell Secretary Executive (3); Cell Agriculture Officer (3); Land committees (2); Abunzi (8); Opinion Leader (1); Village representatives (8); NLC representative (1); and EEEGL Natural Resource Management Staff & Project Manager (3)



**Monitoring Plan for the Land Awareness Raising and Land Dispute Management Activity  
CARE EEEGL & REDO**

Project Activity	Process Indicators	Targets	Data collection Responsibility	Data Disaggregation Variables to monitor	Tools	Reporting Frequency	Data Sources	Users of Information
<p><b>EEEGL Objective:</b> To increase livelihood opportunities based on sustainable use of natural resources, and improve governance of these resources at local and regional levels</p>								
<p><b>EEEGL Output</b> EEEGL through REDO to assist and enhance capacity of local institutions involved in land reform-related processes and land dispute /conflict resolution</p>								
1.1 Conduct the Introductory Meeting at District and Sector Level (Training Workshops)	# of persons trained at district level & sector level (Introductory meeting)	32	EEEGL NRM Professionals	Gender Representation  Institution Representation  Level of Understanding	Survey Questionnaire  Semi Structured Interviews	Feedback at the end of each meeting*  Monthly reporting	Training Report Monthly Report Quarterly Report Annual Report	CARE NLC IGCP District Officials Sector Officials Cell Officials MINIRENA
	% representation of key institutions at the district and sector level based on the manual: Land Organic Law		EEEGL NRM Professionals					
	# of participants able to ask relevant questions during the training session		EEEGL NRM Professionals					
	% of participants (men and women) at the district and sector level who could explain at least four steps necessary for land right certification		EEEGL NRM Professionals					
	# of meetings held for the District & Sector level training	2	EEEGL NRM Professionals					

	% participants acknowledging that the land reform scheme will be fair		EEEEGL NRM Professionals					
1.2 Conduct Cell level Meetings (Training Workshops)	# of persons trained for the cell level meetings	74	EEEEGL NRM Professionals	Gender Representation				CARE NLC IGCP District Officials Sector Officials Cell Officials MINIRENA
	# of meetings held for the Cell level training	6	EEEEGL NRM Professionals					
	% representation of key institutions at the cell level based on the manual: Land Organic Law		EEEEGL NRM Professionals					
	# of participants able to ask relevant questions during the training session		EEEEGL NRM Professionals	Institution Representation				
	% of participants (men and women) at the cell level who could explain at least four steps necessary for land right certification*		EEEEGL NRM Professionals	Level of Understanding		Feedback at the end of each meeting*	Training Report Monthly Report Quarterly Report Annual Report	
	% participants acknowledging that the land reform scheme will be fair		EEEEGL NRM Professionals					
Output 2 Raise public land awareness raising sensitization about the law governing land rights and dispute/conflict resolution mechanisms								

2.1 Conduct Village level Awareness Meetings	# of persons attending the awareness meeting	4500	REDO Project Officer/EEEEGL NRM Professionals	Gender Representation	Survey Questionnaire  Semi Structured Interview	Feedback at the end of each meeting*  Monthly reporting	Training Report Monthly Report Quarterly Report Annual Report	CARE NLC IGCP District Officials Sector Officials Cell Officials MINIRENA MIGEPROF
	# of meetings held	25	REDO Project Officer/EEEEGL NRM Professionals	Historically marginalized groups Representation				
	% participants acknowledging that the land reform scheme will be fair		REDO Project Officer/EEEEGL NRM Professionals	Women headed households Representation				
	# of persons (men and women) who could explain the process for land registration		REDO Project Officer/EEEEGL NRM Professionals	Child headed households Representation  Level of Understanding				
2.2 Conduct Participatory Focused Group Dialogues for Vulnerable and marginalized groups	# of persons (widows, orphans, HMGs, Disabled, landless etc) who participate in the community dialogue meetings	45	REDO Project Officer/EEEEGL NRM Professionals	Gender Representation  Historically marginalized groups Representation	Survey Questionnaire  Semi Structured Interview	Feedback at the end of each meeting*  Monthly reporting	Training Report Monthly Report Quarterly Report Annual Report	CARE NLC IGCP District Officials Sector Officials Cell Officials MINIRENA MIGEPROF
	# of meetings held	3	REDO Project Officer/EEEEGL NRM Professionals	Women headed households Representation				
	% of participants who could explain the implications (problems/disputes) of land reform process		REDO Project Officer/EEEEGL NRM Professionals	Child headed households Representation  Landless people Representation  Disabled people Representation				

				New Returnees Representation Level of Understanding				
2.3 Conduct Land registration Documentary Film Display using the Mobile Cinema Equipment	% of persons (men and women) contacted who think the Mobile Cinema Equipment is useful in land reform mobilization		REDO Project Officer/EEEEGL NRM Professionals	Gender Representation	Semi Structured Interview	Feedback at the end of each meeting* Monthly reporting	Implementation report	CARE NLC IGCP District Officials Sector Officials Cell Officials
2.4 Disseminate shot messages on Upcoming registration activities in Kinigi sector (Bisoke, Kaguhu and Nyonirima Cells)	# of days for the airing of shot messages on Radio Musanze	30	REDO Project Officer/EEEEGL NRM Professionals	Gender Representation	Listening	Monthly report	Implementation report	CARE NLC IGCP District Officials Sector Officials Cell Officials
2.5 Land Reform Radio Program	# of calls from outside listeners		REDO Project Officer/EEEEGL NRM Professionals	Callers (men or women)	Listening	Monthly report	Implementation report	CARE NLC IGCP District Officials Sector Officials Cell Officials

\*This is a onetime activity, so feedback has to be given to the consultant immediately after each meeting to improve on future meetings